Franchise Tax Board

SUMMARY ANALYSIS OF AMENDED BILL

Author: Ducheny	Analyst: Darrine	Distefano	Bill Number: SB 1179		
Related Bills: See Prior Analysis	Telephone: 845-	6458 Amended Da	ate: April 27, 2004		
	Attorney: Patrick	K Kusiak S	Sponsor:		
SUBJECT: Enterprise Zones/Designation Period May Total 20 Years/Technical Changes					
DEPARTMENT AMENDMENTS ACCEPTED. Amendments reflect suggestions of previous analysis of bill as introduced/amended					
AMENDMENTS IMPACT REVENUE. A new revenue estimate is provided.					
AMENDMENTS DID NOT RESOLVE THE DEPARTMENT'S CONCERNS stated in the previous analysis of bill as introduced/amended					
FURTHER AMENDMENTS NECESSARY.					
DEPARTMENT POSITION CHANGED TO					
X REMAINDER OF PREVIOUS ANALYSIS OF BILL AS AMENDED March 17, 2004STILL APPLIES.					
X OTHER - See comments below.					
SUMMARY					
This bill would allow all enterprise zones (EZ) to be designated as an EZ for 20 years if certain criteria are met.					
SUMMARY OF AMENDMENTS					
The April 27, 2004, amendments added several co-authors and made a technical change. This amendment does not impact the department's programs or operations.					
A revised revenue estimate is provided because the department's analysis of the March 17, 2004, incorrectly stated the bill's initial fiscal year impact. This change also impacts the revenue estimate for fiscal years 2007-2010. The remainder of the department's analysis of the bill for March 17 th still applies.					
POSITION					
Pending.					
Board Position: SA NA O	NP NAR	Legislative Director	Date		
NOUA	X PENDING	Brian Putler	5/11/04		

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ECONOMIC IMPACT

Revenue Estimate

		ć =: 12/			
Revenue Losses for Fiscal Years					
SB 1179 as amended April 27, 2004					
Enterprise Zone Extensions					
(\$ Millions)					
2006/2007	2007/2008	2008/2009	2009/2010		
-5	-55	-68	-88		

This bill does not consider the possible changes in employment, personal income, or gross state product that could result from this measure.

The original revenue loss was estimated to be: FY 2006/07 - \$60 million; FY 2007/08 - \$68 million; and FY 2008/09 - \$88 million.

Revenue Discussion

Revenue losses for the extension of EZ designations would largely depend on the amount of qualifying property purchased subject to the sales tax, the amount of wages paid to qualifying employees, and the state tax liabilities of employers claiming these tax benefits under zone continuations.

Under this bill, 20 of the 39 zones would be eligible for the five-year extension. By 2007, ten EZs that were designated after 1990 (including four of the most costly EZs in the program – Long Beach, San Francisco, Oakland, and Richmond) would be extended under this bill. Based on prior year actual data, these zones would produce a revenue impact of \$60 million in 2007, the first full extension year (after allowing for unused tax credits and net operating losses (NOL's) that would be claimed under current law). A portion of this loss would occur as reduced estimated tax payments over the first half of 2007 (\$5 million is projected for 2006-07) for calendar year filers.

In fiscal year 2008/09, the loss is estimated at an additional \$68 million because another five EZs would be extended in addition to the first ten EZs that would continue to benefit from the tax incentives for zone businesses. In 2009/10, another five EZs would be extended in addition to the 15 EZs that would be utilizing the maximum benefits of the tax incentives by this fiscal year.

This analysis takes into account the current law provision that allows for the establishment of new zones for each expired zone. The creation of new zones typically encompasses a significant timeline before actual certifications are issued and tax benefits are reported on returns filed by eligible businesses.

LEGISLATIVE STAFF CONTACT

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